LATVIAN-LITHUANIAN ECONOMIC RELATIONS 1918–1940

Viesturs Pauls Karnups¹

University of Latvia

Abstract

This paper provides an overview of Latvian-Lithuanian economic relations in the interwar period. In the interwar period, economic relations between Latvia and Lithuania were mainly confined to foreign trade, although there were some investments in Latvia from Lithuania, as well as tourism. Latvia's foreign trade in relation to Lithuania was regulated by a number of trade treaties and agreements entered into in 1930, 1933, 1935, and 1936. Latvia's main imports from Lithuania in the interwar period were horses, seed flax, cattle, pigs and piglets, and timber and timber products, whilst Latvia's main exports to Lithuania were coal, machinery (agricultural and industrial), paper, timber and timber products, rubber goods (including galoshes), cement, as well as radios. In general, trade and thus economic relations were of marginal significance to both countries in the interwar period due mainly to similarities in their agriculturally based economic structures.

Keywords: Latvia, Lithuania, economic relations, foreign trade, interwar period.

Introduction

Latvians and Lithuanians are the last remaining descendants of the Baltic language group of people, which were a branch of the Indo-European family of nations. The Baltic language group of people consisted of the Old Prussians, Yatvings, Latvians, Lithuanians and Eastern Galidians and their original territory extended from what is now Moscow to the Baltic Sea. The ancestors of the Latvians and Lithuanians settled in their current territories as early as 1500 BCE and Latvians and Lithuanians have lived there ever since despite wars, foreign occupations, plagues, and other vicissitudes of life.

Whilst in the Middle Ages, Latvia had been conquered and occupied by the German Teutonic Knights – creating Livonia, Lithuania succeeded in remaining unconquered and went on to create a large empire (together with the Poles – the Polish-Lithuanian Commonwealth), which existed until the partitions of Poland-Lithuania in the 18th Century, when both Latvia

¹ Contact: Viesturs Pauls Karnups; viesturs.karnups@lu.lv; Faculty of Business, Management and Economics, University of Latvia, Aspazijas bulvaris 5, Riga, LV-1050, Latvia

(a little earlier) and Lithuania were finally conquered and occupied by Tsarist Russia. In the 19th Century, the economic development Latvia and Lithuania was radically different. Under Tsarist Russia, Latvia was industrialising and Rīga became the third largest industrial city in the Tsarist Empire after Moscow and St. Petersburg.² Lithuania, on the other hand, was and remained an agricultural produce area of Tsarist Russia.

Both countries became independent in 1918, with Lithuania proclaiming its independence on 16 February 1918 and Latvia on 18 November 1918. On 23.10.1919, Lithuania formally recognised Latvia *de facto*³ and Latvia reciprocated. Similarly, Latvia formally recognised Lithuania *de jure* on 12.02.1921 (See Figure 1) and Lithuania reciprocated.

Riga, Feb. 12, 1921

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TRANSLATION OF NOTE EXTENDING RECOGNITION TO LITHUANIA BY IATVIA

Republic of Latvia Ministry of Foreign Affairs

Nr. p. 2368

Mr. Minister:

I have the honor to inform you that, in accordance with the will of the President of the Constituent Assembly, the Cabinet of Ministers has decided to recognize Lithuania <u>de jure</u> as free and independent.

In sending on this occasion my heartiest good wishes to the Republic of Lithuania, permit me to express my most firm conviction that our two peoples will be united in even closer friendship in the future. The Government of Latvia is firmly convinced that the fraternal Letto-Lithuanian union constitutes the most solid basis for the consolidation of the independence and sovercignty of our young States. This friendship, nourished by our inextinguishable will to live independently, will permit us to go forward in the path of progress and prosperity, while pursuing our common ideals of justice and true liberty. Accept, Mr. Minister, the assurance of my highest consideration.

> (signed) Z. A. MELEROVICZ Minister of Foreign Affairs Y

To His Excellency the Minister of Foreign Affairs of Lithuania

Figure 1. Latvia's recognition of Lithuania de jure

Source: E-mail communication from the Lithuanian Ministry of Foreign Affairs (11.10.2021)

² For detailed overview of Latvia pre-WWI see Karnups, V. P. (2013), pp. 18–30.

³ LVVA, 2570. f., 3. apr., 1126. l., p. 19.

Latvia's first diplomatic representative, Vilis Bandrevičs, was appointed to Lithuania in December 1918 and he was designated Latvia's first Envoy to Lithuania in March 1921.⁴ Apart from the Legation in Kaunas (in Latvian Kauṇa), Latvia also had consulates in Klaipeda and Šiauliai (in Latvian Šauļi). Lithuanian's first diplomatic representative, Dovas Zaunius, was sent to Latvia on 13 February 1920⁵ and he was designated Lithuania's first Envoy to Latvia in December 1921. Apart from the Legation in Rīga, Lithuania also had consulates in Rīga, Liepāja, Daugavpils and Bauska.

	Latvia	Lithuania			
Population (millions)	2.0 (1939)	2.5 (1936)			
Share of urban population (%)	34.6 (1935)	15.8 (1923)			
GDP* per capita	4048 (1938)	2064 (1937)			
verage annual growth rate (GDP per capita) 1920–1929 verage annual growth rates (GDP	5.31	GDP per capita average			
Average annual growth rates (GDP per capita) 1929–1938	4.1	yearly growth rate in 1924–1938: 4.3%			
% Share in GDP of agriculture and forestry	39.2 (1938)	42.5 (1937)			
% Share in GDP of industry	20.5 (1938)	13.6 (1937)			

Table 1. Selected economic indicators for Latvia and Lithuania in the interwar period

* GDP measured in 1990 International Geary-Khamis dollars

Sources: Darbiņš, A., Vītiņš, V. (1947); Broadberry. S., O'Rourke, K. H. (2016), Tuskenis, E, (ed.) (1997); Klimantas, A., Zirgulis, A. (2019); Norkus, Z. (2015)

As can be seen from Table 1, Lithuania's population was slightly more than Latvia's and Lithuania was less urbanised than Latvia in the interwar period. In addition, although their economic structures were very similar (primarily dairy farming, forestry, and agriculture), Latvia had less of a % share in GDP of agriculture and forestry than Lithuania. However, Latvia had a much larger % share in GDP of industry (mainly due to the higher level of industrialisation and that Lithuania only started industrialising after achieving independence). Nevertheless, both Latvia and Lithuania had for all intents and purposes agricultural economies. Interestingly, Latvia's average

⁴ Jēkabsons, Ē. & Ščrebinskis, V. (eds) (2003), p. 365.

⁵ Andersons E. (1982), p. 148.

annual growth rates both pre- and post the Great Depression were similar to that of Lithuania for the same period, however, total GDP per capita in Latvia was nearly twice as high as that of Lithuania. Of course, both Latvia and Lithuania started from a very low base.

Latvian-Lithuanian Economic Relations 1919–1940

Lithuanian and Latvian trade came into existence soon after the mutual *de facto* recognition in 1919 and prior to the Lithuanian recognition of Latvia *de iure*. In the second half of 1919 (from 08 July to 31 December), Latvian exports to Lithuania totalled 3455.32 lats, but no imports from Lithuania were recorded.⁶ A further 4282.24 lats worth of exports were recorded through Palanga (which was Latvian territory at the time⁷), presumably most of which went to Lithuania.⁸ In 1920, imports from Lithuania accounted for 0.25 % of total imports, and exports 0.55 % of total exports.⁹ In a sense, the pattern of Lithuanian-Latvian trade for the 1920s was set.

In the interwar years, Latvian and Lithuanian economic relations was mainly confined to foreign trade and investment although other forms of economic relations such as tourism were also important¹⁰.

Latvia's foreign trade in the interwar was based in large measure on a system of commercial and trade treaties. By 1929, Latvia had concluded commercial treaties with all important European states (except Spain). They provided the regulatory framework within which were stated the obligations undertaken by Latvia in its foreign trade relations with its trading partners up to 1931. All these treaties contained the Most Favoured Nation (MFN) principle, as well as in practically all, the Baltic and Russian clause. The Baltic and Russian Clause stipulates that the priority rights and privileges, allowed to Estonia, Finland, Lithuania, and Russia, may not be made applicable to other contracting states by virtue of the mostfavoured-nation principle. Lithuania in most cases also included the Baltic and Russian clause in their commercial treaties.

⁶ Ekonomists, 1920, No. 3, p. 90.

⁷ On settling the border between the two new states, and as Lithuania had not yet annexed Memel (Klaipeda), in a gesture of goodwill, Latvia agreed to forego its claim to the coastal strip as far as Palanga (which had been part of Kurzeme province) so that Lithuania could have access to the fishing port of Sventoji to develop it as an international shipping port.

⁸ Ekonomists, 1920, No. 3, p. 91.

⁹ Latvijas statistiskā gada grāmata (1920), p. 119.

¹⁰ In 1930, 25268 tourists (or 30.4 % of all foreign tourists) from Lithuania visited Latvia (*Ekonomists*, 1931, No. 20, p. 738).

In the early 1920s, the Latvian Foreign Minister, Z. Meierovics, tried to involve Finland, Estonia, Lithuania, and Poland in the creation of a political and economic bloc, but to no avail.¹¹ In relation to Lithuania, the main stumbling block was Lithuania's on-going conflict with Poland over Poland's occupation and later annexation of Vilnius and the surrounding territory.¹² Although Latvia offered some morale support to Lithuania over the issue, it did not want to become involved, which soured political and diplomatic relations between the two countries.

On 01 July 1925, the Latvian Foreign Minister, Z. Meierovics signed the Kaunas Protocol to begin negotiations for a trade treaty with Lithuania.¹³ The Protocol provided for 1) differentiated tariffs based on lists of goods and 2) that in the fullness of time talks regarding a customs union should be commenced. Negotiations began in December 1925; however, they did not progress due Lithuanian insistence on special privileges for Lithuanian agricultural products to which Latvia would not agree.¹⁴ By 1928, when Latvia introduced a new customs tariff, Latvia and Lithuania still did not have trade treaty. However, Lithuania did not discriminate between Latvian and other foreign goods and in 1928, Latvia passed a law, which *de facto* accorded Lithuanian imported goods most-favoured-nation treatment, that is, accorded them the minimum tariff rates.¹⁵

Finally, on 24.11.1930, Latvia signed a Commercial Agreement between Latvia and Lithuania based on the most favoured nation principle and minimum rates of customs tariffs.¹⁶ Similar to the 1928 Treaty with Estonia, it contained a protocol consisting of lists of goods – List A, goods from Latvia to Lithuania and List B, goods from Lithuania to Latvia – which would receive preferential treatment. The protocol also contained an additional two lists of sections of the respective tariffs of the two countries (List C for Latvia and List D for Lithuania). The Agreement was within the stipulations of the Baltic and Russian clause and therefore did not apply to third countries. The Agreement was for two years, but could continue indefinitely unless denounced by either party.

After the denunciation of the 1930 Agreement by Lithuania, Latvia concluded a new Commercial Agreement between Latvia and Lithuania

¹¹ See Varslavans, A. (1988) for a more detailed examination of this period.

¹² For details see Kaslas, B. J. (1976), pp. 147–148.

¹³ Latvijas Kareivis, No. 150, 10.07.1925, p. 4.

¹⁴ The Latvian Economist (1928), p. 151.

¹⁵ Latvijas Vēstnesis, No. 78, 04.04.1928, p. 2.

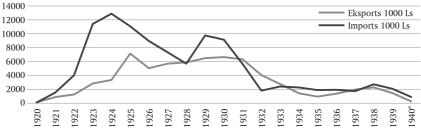
¹⁶ League of Nations, Treaty Series, Vol. CXII, 1931, pp. 417–431.

on 01.12.1933,¹⁷ which in essence was a copy of the 1930 Agreement, but with changes in the protocol lists. This Agreement was for one year, but could continue indefinitely unless denounced by either party. On the same date, Latvia also concluded an Agreement between Latvia and Lithuania regarding Miscellaneous Trade at the Frontiers, ¹⁸ which contained a list of goods and their quantities, which could be traded on the border between Latvia and Lithuania free of tariffs.

As a result of problems brought on by the Great Depression, on 10.04.1935, Latvia and Lithuania signed a new Commercial Agreement between Latvia and Lithuania,¹⁹ which again was essentially a copy of the 1933 Agreement, but with changes in the protocol lists. This Agreement was also for one year, but could continue indefinitely unless denounced by either party. On the same date, Latvia also concluded a Clearing Agreement between Latvia and Lithuania,²⁰ which contained an Annex of a list of Lithuanian products payment for which shall be made independently of the clearing arrangements.

Latvian-Lithuanian Trade 1920–1940

As noted previously, some Latvian-Lithuanian trade had occurred in 1919. The value of Latvian imports from and exports to Lithuania in the interwar period can be seen in the Figure 2.



* 1940 for January-March only

Figure 2. Latvia-Lithuanian Imports and Exports 1920–1940

Sources: Latvijas statistiskā gada grāmata [Latvian Statistical Yearbook]. 1921–1939; Mēneša Biletens Nr. 10, oktobris 1939 [Monthly Bulletin, No. 10, October 1939; Strukturbericht über das Ostland. Teil I: Ostland in Zahlen (1942); LVVA, 1314. f. 5. apr., 100. l., pp. 39–40

¹⁷ Valdības Vēstnesis, No. 288, 21.12.1933, pp. 1-4.

¹⁸ Ibid., pp. 4–5.

¹⁹ League of Nations, Treaty Series, Vol. CLIX, 1935-1936, pp. 305–319.

²⁰ Ibid., pp. 321-327.

As Figure 2 shows, from a low start, imports increased dramatically in the early 1920s. This was probably due to the land reform and the needs of the new farmers for horses, cattle, seeds, etc. Imports reached their highest point in the interwar period with a pre-Depression peak of some 12 882 thousand lats in 1924. Interestingly, imports declined sharply after the signing of the 1930 Commercial Agreement and continued to decline to the end of 1932. They recovered slightly from 1933, probably due to the 1933 Commercial Agreement and the end of the Depression. Imports reached their post-Depression peak of some 2730 thousand lats in 1938.

Exports, on the other hand, increased more slowly with a pre-depression peak in 1925 and a value of 7140 thousand lats. Exports started to fall from 1930 and declined sharply to 1935. Thereafter they increased somewhat from 1935, probably due to the 1935 Commercial and Clearing agreements and reached a post-Depression peak of 2284 thousand lats in 1938, but then continued to decrease to 1940.

As Lithuania and Latvia had very similar economic structures based on agriculture, Latvia's main exports to Lithuania were manufactured goods. The exception being forestry products. On the other hand, Latvia's main imports from Lithuania were agricultural products, particularly livestock.

Generally, imports exceeded exports throughout the interwar period.

Latvian Exports to Lithuania

Latvia's main exports to Lithuania were Timber and timber products (including plywood), Machinery (agricultural and industrial), Coal, Paper, Rubber goods (including galoshes), Radios and Cement (See Table 2).

Coal was an important item of export to Lithuania in the 1920s. Obviously, as Latvia does not have coal mines, the coal was coal imported to Latvia and then re-exported to Lithuania. In part this was due to the fact that Latvian industry was still recovering from WWI and had excess supplies of coal. From 1933 its place was to a certain extent taken up by the export of radios, reaching a peak of 233 thousand lats in 1936. Latvian-made radios were popular throughout the Nordic and Baltic region.

An important and consistent export to Lithuania was cement, mainly in the 1920s (reaching a peak in terms of volume in 1932), but declining in the late 1930s. Machinery (agricultural and industrial) was also an important export to Lithuania throughout the interwar period. Rubber goods (including galoshes) were steady export reaching a pre-Depression peak of 1627 thousand lats in 1931, but declined thereafter and in the final years of the 1930s were no longer exported. Paper was a significant and steady export product throughout the interwar period.

	e Ls)			ıta	nan Ls																
Cement	Value (1000 Ls)	11	11	No data	Less than 1000 Ls	17	16	9	13	67	377	349	247	52	30	31	32	51		0	
Cen	Tonnes	17	108	No data	Less than 1 tonne	424	318	103	274	1104	7421	8471	8558	1731	1056	992	963	928	477	0	
Timber and timber products (including plywood)	Value (1000 Ls)	32	10	128	62	201	61	72	68	169	96	102	135	226	119	160	36	173	490	0	ristics)
	Tonnes	456	1911	3996	5427	7579	5485	10970	9971	18389	14199	12344	17227	23659	16426	1586	5337	2446	9797	0	n trade stat
goods galoshes)	Value (1000 Ls)	0	0	No data	278	521	981	1337	1311	1474	1337	1627	1123	946	107	Less than 1000 Ls	14	0	0	194	ailed foreig
Rubber goods (including galoshes)	Tonnes	0	0	No data	39	77	143	177	156	166	162	264	248	296	56	Less than 1 tonne	З	0	0	51	ation of det
Paper	Value (1000 Ls)	101	28	66	52	184	176	319	418	416	478	475	301	126	65	66	161	191	397	56	ased public
Pal	Tonnes	95	72	35	126	327	359	554	822	736	818	883	725	311	175	100	335	262	351	86	Latvia ce
Machinery ricultural and industrial)	Value (1000 Ls)	193	107	No data	445	731	642	840	989	611	582	851	197	143	58	91	112	255	354	10	ent of WWI
Machinery (agricultural and industrial)	Tonnes	313	180	No data	353	693	647	829	1137	581	519	733	275	307	97	161	156	253	296	2	ommencem
Coal	Value (1000 Ls)	Less than 1000 Ls	13	No data	230	250	103	46	43	37	11	17	13	18	32	82	233	178	196	Less than 1000 Ls	lanuarv-August 1939 (with commencement of WWII. Latvia ceased publication of detailed foreign trade statistics)
	Tonnes	Less than 1 tonne	288	No data	5404	6700	2860	1130	1281	1150	358	664	510	Less than 1 tonne	9	14	33	15	15	Less than 1 tonne	V-Alignet 16
	Year	1921	1922	1923	1924	1925	1926	1927	1928	1929	1930	1931	1932	1933	1934	1935	1936	1937	1938	1939*	* lanuar

Table 2. Latvia's Main Exports to Lithuania (1921–1939)

Sources: Latvijas statistiskā gada grāmata [Latvian Statistical Yearbook]. 1921–1939; Latvijas ārējā tirdzniecība un transits – 1924–1939 [Latvian Foreign Trade and Transit. 1924–1939]; Mēneša Biļetens Nr. 10, oktobris 1939 [Monthly Bulletin, No. 10, October 1939]

Interestingly, Latvia exported fairly large quantities of timber and timber products (including plywood) to Lithuania despite the fact that for Lithuania itself such products made up a significant part of their exports. Exports of timber and timber products to Lithuania reached a peak in terms of quantity in 1929 (18 389 tonnes) and value in 1938 of 490 thousand lats.

Latvia also exported various quantities of crockery, metal products (such as nails and wire); bicycles, seeds, hides and furs, and fish and fish conserves, as well as small quantities of other goods.

Latvian Imports from Lithuania

Latvia's main imports from Lithuania were Horses, Seed flax, Cattle, Pigs and piglets, and Timber and timber products. The amounts and value of Latvia's main imports from Lithuania in the interwar period are shown in Table 3.

Horses were an important part of Latvian farm production as the level of farm mechanisation was very low.²¹ Imports of horses from Lithuania were the dominant import in the interwar years (although Latvia also imported horses from Estonia). Horses from Lithuania were imported mainly in the 1920s, reaching a peak in 1924 with 15207 horses imported. As the number of horses from Estonia diminished in the 1930s, Latvia came to rely on imported Lithuanian horses, reaching a peak of 5763 horses imported in 1933.

Seed flax was an important import from Lithuania, reaching a peak in 1929 of 3400 thousand lats in value. Lithuania was the 4th largest European producer of flax in the interwar period. In the 1920s, cattle were a significant import from Lithuania, reaching a peak of 932 thousand lats in value in 1924. The amount of cattle imported decreased sharply in 1930s. Similarly, pigs and piglets were important import items in the 1920s, but also practically disappeared in the 1930s. Timber and timber products were a small, but consistent import from Lithuania, reaching a peak in 1930 of 11327 tonnes in volume and 444 thousand lats in value.

Latvia also imported various quantities of tobacco and tobacco products, textile products, poultry, seeds, and hides and furs, as well as small quantities of other goods.

²¹ On 01.07.1940 there were 1314 tractors in the whole of Latvia. (Strods, H. (1992), p. 165)

d timber ıcts	Value (1000 Ls)	Less than 1000 Ls	22	12	58	541	148	59	12	137	444	422	25	27	111	145	66	170	232	16	
Timber and timber products	Tonnes	Less than 1 tonne	263	587	3437	126	2573	355	200	1796	11327	6149	230	498	1331	1455	1198	2426	3914	106	
piglets	Value (1000 Ls)	0	8	109	316	216	272	177	59	360	157	21	0	0	8	0	0	0	0	0	
Pigs and piglets	Tonnes	0	Less than 1 tonne	ъ	13463	8316	11213	9283	2816	5599	2615	301	0	0	6	0	0	0	0	0	
Cattle	Value (1000 Ls)	0	129	241	932	456	778	250	45	109	69	ъ	0	0	Less than 1000 Ls	0	0	45	Less than 1000 Ls	0	
	Tonnes	0	2	°	12912	6740	7369	2511	1384	613	428	31	0	0	Less than 1 tonne	0	0	425	Less than 1 tonne	0	
Seed flax	Value (1000 Ls)	48	527	2347	3125	3472	1654	3179	1780	3400	1373	436	671	687	554	646	554	543	255	334	
	Tonnes	145	1592	6350	6368	8853	4636	8265	4139	7478	4312	1712	3282	3577	2942	3482	2625	1862	938	1090	
Horses	Value (1000 Ls)	888	1885	3094	3826	2553	1742	1138	590	966	1437	1185	534	1084	977	069	834	655	988	777	
	No. of horses	3035	7513	11650	15207	9617	7062	5558	3051	3613	4985	4061	2892	5763	5061	2750	2899	1728	3265	2179	
	Year	1921	1922	1923	1924	1925	1926	1927	1928	1929	1930	1931	1932	1933	1934	1935	1936	1937	1938	1939*	

Table 3. Latvia's Main Imports from Lithuania (1921–1939)

Sources: Latvijas statistiskā gada grāmata [Latvian Statistical Yearbook]. 1920–1939; Latvijas ārējā tirdzniecība un transits – 1920–1939 [Latvian Foreign Trade and Transit. 1920–1939]; Mēneša Biļetens Nr. 10, oktobris 1939 [Monthly Bulletin, No. 10, October 1939] Ď, 5 5

Lithuanian investments in Latvia 1925–1939

Foreign capital in Latvia was mainly invested in banking, industry, transport, and trade. By 1927, over 60 % of the equity capital of all Latvian joint-stock banks²² was foreign owned, while foreign capital comprised 27.8 % of aggregate capital in insurance, 33.9 % in trade (commerce), 63.1 % in transport and about 50 % in industry.²³ Many investors hoped that from Latvia they would be able to expand in the huge Russian market. Figure 3 provides an overview of Lithuanian investments in the interwar period.



Figure 3. Lithuanian investments in the Company Capital of Latvian Undertakings (as at 1 January) 1925–1939 (1000 lats)

Sources: Latvijas statistiskā gada grāmata. 1929, 1939 [Latvian Statistical Yearbook 1929, 1939]; Latvijas PSR statistikas tabulas (1940)

From Figure 3, it can be seen that up to 1930 Lithuanian capital investment increased to a peak in 1930 with a value of 1971 thousand lats, and then decreased during the Depression. However, they recovered slightly in 1933 and remained at more or less the same level for the rest of the 1930s. Lithuanian investments in 1930 were mainly in the chemical industry, real estate, paper industry and textiles. By 1939, the only notable investment sector was the textile industry.

Conclusion

In the interwar years, Latvian and Lithuanian economic relations was mainly confined to foreign trade and investment although other forms of economic relations such as tourism were also important. Nevertheless, despite geographical proximity the fact of similar export products made significant inter-state trade between Latvia and Lithuania unprofitable.

²² For a brief overview of banking in Latvia in the interwar period see Hiden (2000), pp. 133–149.

²³ The Latvian Economist (1928), p. 24.

In 1929, when Latvian foreign trade reached its pre-Depression peak, Latvian exports to Lithuania made up 2.37 % of total Latvian exports, and Lithuanian imports made up 2.69 % of total Latvian imports. However, in 1937, when Latvian foreign trade reached its post-Depression peak, exports to Lithuania were only 0.8 % of total Latvian exports, and imports from Lithuania were only 0.7 % of total Latvian imports. One suspects that the figures from the point of view of Lithuania would be similar. In other words, trade and thus economic relations were of marginal significance to both countries in the interwar period.

It is interesting to note that in 2020, Latvian exports to Lithuania were 16.3 % of total Latvian exports. Whilst imports from Lithuania totalled 17.9 % of total Latvian imports.²⁴ Trade with Lithuania has increased significantly since both Latvia and Lithuania joined the EU in 2004. At the end of 2020, Lithuanian FDI was 7.6 % of total Latvian FDI.

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²⁴ Data from LIAA [Latvian Investment and Development Agency]. https://www.liaa.gov. lv/en/foreign-trade-statistics [accessed 17.10.2021]

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